ISAC Legislative Recommendations Legislative Property Tax Study Committee November 14, 2008

## **Abatement**

- Ability to abate or suspend property taxes
  - Counties can only abate property taxes with statutory authority
  - o lowa Code § 445.62
    - Board of supervisors has authority to abate or refund taxes, in whole or in part, on property destroyed by "fire, tornado, or other unavoidable casualty"
    - Property can't have been sold at tax sale and taxes on property can't have been delinquent for more than 30 days at time of casualty
    - Can abate or refund only for loss "not covered by insurance"
    - Discretionary authority, not mandatory
    - Legislative action: Clarify that board authority under § 445.62 includes the ability to suspend property taxes
  - o Iowa Code §§ 427.8 427.10
    - Abatement or suspension of property taxes for people "unable to contribute to the public revenue"
    - Generally discretionary, not mandatory
    - A person is deemed unable to contribute to the public revenue if receiving state or federal supplementary income assistance
      - In that case, taxes automatically suspended as long as the person owns the property and remains unable to contribute
    - Can abate taxes, interest, fees and costs

## Flexibility to Respond to Lost Revenue or Revenue Capacity

Temporary flexibility, triggered by Governor's disaster declaration

- Allow counties immediate access to working capital for disaster cleanup, recovery and rebuilding
  - lowa Code § 331.478 allows counties to issue noncurrent debt for "bridges or buildings destroyed by fire, flood, or other extraordinary casualty"
  - Legislative action: Allow noncurrent debt to be issued for all disaster cleanup, recovery and rebuilding purposes
- Allow counties to rebuild roads, bridges, buildings and other infrastructure, and to clean up following a disaster, without having to deal with the delay, expense and uncertainty of a referendum
  - Legislative action options:
    - Broadly define all disaster recovery as an essential county purpose
    - Eliminate the "economic development" limitation on roads and bridges as an essential county purpose
    - Eliminate the dollar limits on the construction and renovation of public buildings as an essential county purpose

## Permanent flexibility

- Levy authority
  - In general and rural funds, counties have the ability to exceed the levy rate limits for a number of purposes, including "a natural disaster or other emergency" (lowa Code § 331.426)
    - Legislative action: Provide that a county exceeding the levy rate limits in response to a natural disaster or other emergency is not grounds for a budget protest under chapter 24
  - Flood and erosion control levy exists, but not practical (Iowa Code §161E.9)
    - Legislative action: Allow the flood and erosion control levy to be applied against all rural property, or all property in the county, instead of just "agricultural lands," as the current law reads
- Bonding authority
  - Legislative action: Eliminate the "total cost" language in county bond referendum ballot language
- Current law limits TIME-21 funds to "construction" of farm-to-market roads and bridges on the secondary roads system
  - Legislative action: Allow counties to use TIME-21 funds for any road purpose, including maintenance and construction of secondary roads

## Other legislative changes

- Implement alternative revenue sources
  - Local option income tax
- Repeal the LOST-TIF
  - It freezes county/city LOST revenue, thereby reducing flexibility by cutting off one non-property tax revenue stream
- Mental health funding
  - Counties expect an increase in citizens seeking mental health services because of the natural disasters, and also because of economic conditions
  - Many counties already have substantial waiting lists of up to three years
  - Counties cannot generate any more money for mental health services locally
    - 81 counties levying their maximum amount; 98 above 70% of max
    - Statewide 97% of county levy capacity is being used
  - Legislative action options:
    - Additional state funding
    - Allow counties to move to a rate cap instead of a dollar cap, generating more mental health funds locally as valuations increase
    - Allow counties to increase their current rates up to a minimum statewide level, say \$1.00
      - Current rate disparity is from \$0.24 to \$2.60
      - 37 counties have rates under \$1.00